

## Message Text

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ORIGIN SNM-02

INFO OCT-01 SS-15 AID-05 MMO-04 AF-10 ARA-14 EA-09  
EUR-12 NEA-10 IO-14 PER-05 SIG-02 L-03 IGA-02  
INR-07 A-01 ISO-00 /116 R

DRAFTED BY S/NM:WBGRANT:AM  
APPROVED BY THE DEPUTY SECRETARY  
AID:DMACDONALD  
SER/INC:MWAMPLER EA/TIMBS:DFIELD  
M/MO:JCLARK AF:BSALTER  
S/S:MR. TARNOFF  
S/NM:MFALCO ARA/RPP:JO'GRADY  
NEA/RA:SHOLLY  
EUR/WE:EBEIGEL  
M/DG:LRUSSELL

-----053687 161644Z /41

P 161514Z AUG 77  
FM SECSTATE WASHDC  
TO ALL DIPLOMATIC AND CONSULAR POSTS PRIORITY

UNCLAS STATE 193780

FOR ALL AMBASSADORS AND AID MISSION DIRECTORS-INFORM CONSULS

E.O. 11652: N/A

TAGS: SNAR

SUBJECT: CONSOLIDATION OF ALL INTERNATIONAL NARCOTICS  
CONTROL PROGRAM OPERATIONS UNDER S/NM

1. SUMMARY: THE DEPUTY SECRETARY HAS DECIDED TO CONSOLIDATE THE OPERATIONS AND ACTIVITIES OF THE INTERNATIONAL NARCOTICS CONTROL PROGRAM IN WASHINGTON AND IN THE FIELD. IN ACCORDANCE WITH THIS DECISION, THE SENIOR ADVISER AND COORDINATOR FOR INTERNATIONAL NARCOTICS MATTERS (S/NM)  
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WILL BE RESPONSIBLE NOT ONLY FOR POLICY FORMULATION AND DEVELOPMENT (IN CONSULTATION WITH THE REGIONAL BUREAUS), BUT ALSO FOR ALL ASPECTS OF PROGRAM DEVELOPMENT AND IMPLEMENTATION. THIS CONSOLIDATION WILL BE CARRIED OUT IN A PHASED, ORDERLY MANNER WITH THE OBJECTIVE OF COMPLETING THE ENTIRE TRANSFER NO LATER THAN OCTOBER 1, 1978. A STEERING GROUP CHAIRED BY THE OFFICE OF THE DEPUTY UNDER

SECRETARY FOR MANAGEMENT (M) IS CURRENTLY DIRECTING SEVERAL WORKING GROUPS WHICH ARE DEVELOPING RECOMMENDATIONS FOR EFFECTING THIS TRANSFER OF RESPONSIBILITIES. END SUMMARY.

2. BACKGROUND: IN NOVEMBER 1973 THE SECRETARY WITHDREW FROM AID DIRECT RESPONSIBILITY FOR IMPLEMENTING SECTIONS 481 AND 482 OF THE FOREIGN ASSISTANCE ACT, (WHICH

AUTHORIZED THE FUNDING OF INTERNATIONAL NARCOTICS PROGRAMS), AND REDELEGATED THESE FUNCTIONS TO THE SENIOR ADVISER FOR INTERNATIONAL NARCOTICS MATTERS (S/NM) IN STATE. IN ORDER TO CONTINUE AID'S IMPLEMENTATION AND SUPPORT FUNCTION, A STATE/AID AGREEMENT WAS SIGNED ON JULY 1, 1974. UNDER THIS AGREEMENT S/NM WAS RESPONSIBLE FOR DETERMINING POLICY AND OVERALL PROGRAMS, BUT AID CONTINUED TO RETAIN A SIGNIFICANT SHARE OF RESPONSIBILITY FOR DEVELOPING THE SPECIFIC CONTENT OF THESE PROGRAMS AND CONTROLLING THEIR ADMINISTRATION AND MANAGEMENT ON A DAY-TO-DAY BASIS.

3. TWO BASIC CONSIDERATIONS HAVE PROMPTED THE DEPUTY SECRETARY'S DECISION EFFECTING A BASIC CHANGE IN THIS ARRANGEMENT. THE PRESIDENT HAS DIRECTED AID TO RESTRUCTURE ITS PROGRAM AND ORGANIZATION TO CONCENTRATE ON CERTAIN BASIC LONG-TERM PROBLEMS MANDATED BY THE CONGRESS -- SPECIFICALLY THOSE WHICH PRINCIPALLY OBSTRUCT THE DEVELOP-  
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MENT OF THE NATIONS IN WHICH THE WORLD'S POOR MAJORITY LIVE. ONE OF THE MEASURES NECESSARY TO CARRY OUT THE PRESIDENT'S DIRECTIVE IS FOR AID TO DIVEST ITSELF OF ACTIVITIES WHICH FALL OUTSIDE ITS MANDATE, SUCH AS INTERNATIONAL NARCOTICS CONTROL. AN EQUAL CONSIDERATION IS THAT THE DEPARTMENT HAS CONCLUDED THAT S/NM MUST HAVE RESPONSIBILITY FOR COMPLETE POLICY AND PROGRAM IMPLEMENTATION IF THE DEPARTMENT IS TO MEET THE CHARGE PLACED ON THE SECRETARY BY THE PRESIDENT TO DEVELOP A MORE EFFECTIVE INTERNATIONAL NARCOTICS STRATEGY AND THE NECESSARY PROGRAMS TO IMPLEMENT THIS STRATEGY.

4. DECISION AND IMPLEMENTATION: IN VIEW OF THESE CONSIDERATIONS, THE DEPUTY SECRETARY HAS DECIDED TO CONSOLIDATE IN S/NM FULL RESPONSIBILITY FOR FORMULATING AND DEVELOPING INTERNATIONAL NARCOTICS CONTROL POLICY AND PROGRAMS, IN CONSULTATION WITH THE REGIONAL BUREAUS, BOTH IN WASHINGTON AND IN THE FIELD, WITH ADMINISTRATIVE SUPPORT FUNCTIONS TO BE PROVIDED FROM OTHER DEPARTMENT OFFICES. AS INDICATED IN THE PRESIDENT'S MESSAGE OF AUGUST 2, AID WILL BE RESPONSIBLE FOR FORMULATING AND IMPLEMENTING LARGE SCALE CROP AND INCOME SUBSTITUTION PROJECTS IN ITS DEVELOPMENT PROGRAMS FOR

THOSE COUNTRIES WHERE DRUGS ARE GROWN ILLICITLY.

5. IN ORDER TO ENSURE THAT THE NARCOTICS CONTROL PROGRAM CONTINUES WITH A MINIMUM OF DISRUPTION THIS DECISION WILL BE CARRIED OUT AS QUICKLY AS POSSIBLE BUT IN A PHASED AND ORDERLY MANNER. A TARGET DATE OF OCTOBER 1, 1977 HAS BEEN ESTABLISHED FOR THE TRANSFER TO S/NM OF ALL PROGRAMMING AND IMPLEMENTATION ACTIVITIES CURRENTLY PERFORMED BY

SER/INC IN AID/W. NARCOTICS PROJECTS AND FIELD PERSONNEL WILL BECOME THE DIRECT RESPONSIBILITY OF THE STATE COMPONENT IN THEIR RESPECTIVE EMBASSIES AT A LATER DATE. A TARGET DATE OF NO LATER THAN OCTOBER 1, 1978 HAS BEEN ESTABLISHED BY WHICH TIME THE UNCLASSIFIED

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DEPARTMENT WILL ASSUME FULL RESPONSIBILITY FOR THE ENTIRE NARCOTICS PROGRAM AND SUPPORT SERVICES INCLUDING ACCOUNTING AND FISCAL REPORTING, COMMODITY PROCUREMENT, CONTRACTING, LEGAL SERVICES, AUDITING AND TRAINING.

6. A STEERING GROUP CHAIRED BY THE OFFICE OF THE DEPUTY UNDER SECRETARY FOR MANAGEMENT HAS BEEN ESTABLISHED TO WORK OUT THE NECESSARY PROCEDURES TO IMPLEMENT THE DEPUTY SECRETARY'S DECISION. WORKING GROUPS ON PERSONNEL, PROCUREMENT, CONTRACTS, FINANCIAL SERVICES, AUDITING, AND LEGAL SERVICES HAVE BEEN ESTABLISHED UNDER THE STEERING GROUP TO RECOMMEND THE METHODOLOGY WHICH SHOULD BE ADOPTED TO ACCOMPLISH THE VARIOUS PHASES OF STATE'S TAKEOVER OF AID'S OPERATIONS IN THE NARCOTICS CONTROL FIELD.

7. THE DEPARTMENT WILL INFORM ALL EMBASSIES AND AID MISSIONS AS SOON AS FINAL DECISIONS HAVE BEEN REACHED CONCERNING THE TRANSFER OF FIELD FUNCTIONS. ONE OF THE MORE DIFFICULT PROBLEMS TO BE RESOLVED IS THE QUESTION OF PERSONNEL. YOU SHOULD MAKE CERTAIN THAT ALL AID PERSONNEL CURRENTLY FUNDED UNDER THE NARCOTICS PROGRAM ARE AWARE THAT A WORKING GROUP ON PERSONNEL HAS BEEN ESTABLISHED TO CONSIDER THE PERSONNEL IMPLICATIONS OF THIS DECISION, INCLUDING THE RIGHTS OF THE PERSONNEL INVOLVED. ALL RELATED PERSONNEL ACTIONS WILL BE CONSISTENT WITH THOSE RIGHTS. IN THE MEANTIME, OPERATIONS WILL CONTINUE IN THE SAME MANNER AS AT PRESENT UNTIL YOU ARE ADVISED THAT THE STATE/AID AGREEMENT HAS BEEN AMENDED. VANCE

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## Message Attributes

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**Current Classification:** UNCLASSIFIED  
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